



The Commonwealth of Massachusetts  
Executive Office of Health and Human Services

Department of Public Health

Bureau of Environmental Health  
Community Sanitation Program

5 Randolph Street, Canton, MA 02021  
Phone: 781-828-7700 Fax: 781-828-7703

CHARLES D. BAKER  
Governor

KARYN E. POLITO  
Lieutenant Governor

MARYLOU SUDDERS  
Secretary

MONICA BHAREL, MD, MPH  
Commissioner

Tel: 617-624-6000  
www.mass.gov/dph

Inspection Report of Lockup Facility

The Community Sanitation Program (CSP) conducted this inspection in accordance with M.G.L. c. 111, §§ 3, 20, 21, and 22, as well as 105 CMR 470.000: Maintenance and Construction of Lockup Facilities; and 105 CMR 480.000: Minimum Requirements for the Management of Medical or Biological Waste (State Sanitary Code, Chapter VIII).

**Insp Date:** 12/27/2018    **Business ID:** 550  
**Business:** Marshfield Police Department  
1639 Ocean Street  
  
Marshfield, MA 02050

**Inspection:** M9000324  
**Facility:** Lockup  
**Phone:** 781-834-6655  
**Inspector:** 10 Patrick Wallace  
**Reason:** 1. Routine  
**Results:** Out of Compliance

Accompanied during the inspection by:

Officer Kevin Feyler

Health and Safety Violations

Violation No Violation N/A

Violations found during the inspection are noted below. Citations that are noted as "Repeat" indicate where the same violation was noted during the previous inspection.

Physical Facility

- 105 CMR 470.405 *Finish of Cell Walls and Ceilings: Wall not easily cleanable, wall paint damaged [in cell # J2]*
- 105 CMR 470.406 *Finish of Cell Floors: Floor not easily cleanable, floor paint damaged [in cell # J3]*
- 105 CMR 470.406 *Repeat; Finish of Cell Floors: Floor not easily cleanable, floor paint damaged [in cell # M1]*

⊙      ○      ○

Plumbing

- 105 CMR 470.307 *Plumbing Fixtures to be Sanitized: Toilet fixture dirty [in cell # F1, F2, M2, M3, and M4]*
- 105 CMR 470.307 *Repeat; Plumbing Fixtures to be Sanitized: Toilet fixture dirty [in cell # M1 and M7]*
- 105 CMR 470.309(A) *Plumbing: Toilet fixture not functioning properly [in cell # F1 and M7]*

⊙      ○      ○

Observations & Recommendations

Yes No

## Inspection Report of Lockup Facility

### Observations & Recommendations

Yes No

#### Observations

*The interior of the toilet bowl was beginning to show signs of rust  
[in all cells]*

*At the time of the inspection the wall ventilation grille work was found to be a potential suicide hazard. Community Sanitation Program policy requires that inspectors return to ensure repairs to the wall ventilation grille work has been completed appropriately. Please contact me to schedule a re-inspection once the repairs have been completed.*

*The bed paint was damaged  
[in cell # J2, M4, and M5]*

*The bed was dirty  
[in cell # J2, J3, and M4]*

*The floor was dirty  
[in cell # M4 and M7]*

### Closing

Yes No

#### Compliance Statement

*This facility does not comply with the Department's Regulations cited above. In accordance with 105 CMR 470.520, please submit a plan of correction within 21 days of receipt of this notice, indicating what action has been, or will be taken to correct the areas of non-compliance. If violations noted have not yet been corrected, an estimated date of correction shall be provided. Said plan of correction should be submitted to my attention, at the address listed above.*

*To review the specific regulatory requirements please visit our website at [www.mass.gov/dph/dcs](http://www.mass.gov/dph/dcs) and click on "Look up regulations" then "Lock Up Facilities".*

### Suicide Hazards

Yes No

#### Hazards Statement

*As part of the inspection, I also looked for the presence of "potential" suicide hazards beyond the provisions outlined at 105 CMR 470.000. Below is a list of conditions I observed that could possibly contribute to the commission of a suicide. While these conditions are not a violation of any law or regulation, you should be aware of their existence.*

#### Suicide Hazards

*The central door support bars are accessible  
[in all male cells]*

*Door guide is accessible from inside cell  
[in all male cells]*

*Wall ventilation grille work  
[in cell # F1, F2, J1, J2, and J3]*

*Gap between bed and wall  
[in cell # F1, F2, J1, J2, and J3]*

*Gap between light fixture and ceiling  
[in cell # F1]*

*Gaps in the Lexan  
[in all male cells]*

*Bolt missing in Lexan  
[in cell # M1, M3, and M7]*

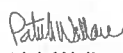
*Toilet fixtures are not equipped with anti-suicide skirts  
[in all cells]*

### Inspector Signature

## Inspection Report of Lockup Facility

### Inspector Signature

Signed under the pains and penalties of perjury:

  
Patrick Wallace

Environmental Health Inspector, CSP, BEH

### Report Distribution

Yes No

Chief (electronic copy)	<u>Phillip Tavares</u>	<input checked="" type="radio"/>	<input type="radio"/>
Bureau Director, BEH	<u>Jana Ferguson</u>	<input checked="" type="radio"/>	<input type="radio"/>
Director, CSP, BEH	<u>Steven Hughes</u>	<input checked="" type="radio"/>	<input type="radio"/>
Board of Health (electronic copy)	<u>Peter Falabella, MS, RS, CHO, Health Director</u>	<input checked="" type="radio"/>	<input type="radio"/>
Board of Health	<u>Marshfield Board of Health</u>	<input checked="" type="radio"/>	<input type="radio"/>
DYS Director of ALPS (electronic copy)	<u>Heidi Pihl-Buckley</u>	<input checked="" type="radio"/>	<input type="radio"/>

**Hi-Voltage Associates**  
Utility & Electrical Contractors  
11 Buttermilk Circle  
Scituate, MA 02066

7/01/2018

Lieutenant Arthur T. Shaw  
Director Emergency Management  
Marshfield, Police Dept.

Lieutenant Shaw, as you are aware there was an incident on 6/28/2018 at the Police Station in the Main Electrical Distribution Room an electrical circuit breaker panel burnt up. This panel was the feeder for the E-911 system. The breakers for this panel to replace are no longer available and therefore the panel had to be replaced. The system was jumped over to another power source in the interim. The electrical service to the P.D. in general is antiquated inadequate, and taxed. There is also no availability for expansion. The same situation exists in the Emergency Operation Center as there is no more available room for circuits in the breaker panel and is overloaded at this time.

In short, the total electrical distribution system, in the distribution room and panels on the other levels is a hazard.

Sincerely,

Mike J. Pieczek, President  
*Mike J. Pieczek*  
Hi-Voltage Associates Inc.



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December 21, 2017

Phillip Tavares, Chief of Police  
 Marshfield Police Department  
 1639 Ocean Street  
 Marshfield, MA 02050

Re: Facility Inspection – Marshfield Police Department

Dear Chief Tavares:

In accordance with M.G.L. c. 111, §§ 3, 20, 21, and 22, as well as Massachusetts Department of Public Health (Department) Regulations 105 CMR 470.000: Maintenance and Construction of Lockup Facilities; 105 CMR 480.000: Minimum Requirements for the Management of Medical or Biological Waste (State Sanitary Code, Chapter VIII), I conducted an inspection of the Marshfield Police Department on December 11, 2017 at 2:00 p.m. accompanied by Lieutenant Arthur Shaw. Violations noted during the inspection are listed below:

**HEALTH AND SAFETY VIOLATIONS**

(\* indicates conditions documented on previous inspection reports)

105 CMR 470.406*	Finish of Cell Floors: Floor not easily cleanable in cell # M1, paint damaged
105 CMR 470.406	Finish of Cell Floors: Floor not easily cleanable in cell # M2, paint damaged
105 CMR 470.307	Plumbing Fixtures to be Sanitized: Toilet fixture dirty in cell # M1 and M7
105 CMR 470.304(A)	Facilities to be of a Sanitary and Safe Design: Toilet not easily cleanable in cell # M1, M2, M3, M4, M6, M7, F1, and F2, interior of toilet rusted

**Observations and Recommendations**

1. At the time of the inspection the wall ventilation grilles were found to be a potential suicide hazard. Community Sanitation Program policy requires that inspectors return to ensure repairs to wall ventilation grilles have been completed appropriately. Please contact me to schedule a re-inspection once the repairs have been completed.
2. Cell # M2 was out-of-order.
3. There was a strong unpleasant smell throughout the male cell block.
4. The bed paint was damaged in cell # M5.

This facility does not comply with the Department's Regulations cited above. In accordance with 105 CMR 470.520, please submit a plan of correction within 21 days of receipt of this notice, indicating what action has been, or will be taken to correct the areas of non-compliance. If violations noted have not yet been corrected, an estimated date of correction shall be provided. Said plan of correction should be submitted to my attention, at the address listed above.



450	Removal of clothing of suicidal, violent or self-destructive detainees <input checked="" type="checkbox"/>
102	Blankets <input checked="" type="checkbox"/> Fire retardant <input type="checkbox"/> Clean <input checked="" type="checkbox"/> Condition <input checked="" type="checkbox"/> Closed Storage out of cell <input checked="" type="checkbox"/>
M.G.L. c.111 § 8 150/151	Cups/Fountain <input checked="" type="checkbox"/> Disposable <input type="checkbox"/> Storage <input type="checkbox"/> No common cup <input checked="" type="checkbox"/>
M.G.L. c. 40 § 34 200	Provision for prescribed medications <input checked="" type="checkbox"/> Nutritionally adequate meals <input checked="" type="checkbox"/>
M.G.L. c. 111 § 8 250/251	Food single service plates and silverware <input checked="" type="checkbox"/>
309	Towels <input checked="" type="checkbox"/> Disposable <input checked="" type="checkbox"/> Storage <input checked="" type="checkbox"/> No common towels <input checked="" type="checkbox"/>
350/351	Plumbing incompliance plumb code <input checked="" type="checkbox"/> Maintained <input checked="" type="checkbox"/> Emergency shutoff(7/87) <input checked="" type="checkbox"/>
306/310	Ventilation: Pressure <input checked="" type="checkbox"/> Exhaust to exterior(7/87) <input checked="" type="checkbox"/> Shut off(7/87) <input checked="" type="checkbox"/>
	Sewage: Municipal <input checked="" type="checkbox"/> Septic <input type="checkbox"/> Water: Municipal <input checked="" type="checkbox"/> Private <input type="checkbox"/>

**CELL CHECK VERIFICATION**

Cell Block	Time Activated	Correct Time/Date
male	1:58	<input checked="" type="checkbox"/>
female	2:23	<input checked="" type="checkbox"/>
juvenile	2:15	<input checked="" type="checkbox"/>

Violations	Potential Suicide Hazards
toilet dirty - M1, M7	Gap b/w lexan and bars - M1, M2, M3, M4, M5, M6, M7
toilet w/used - M1, M2, M3, M4, M6, M7, F2, F1	Gap b/w bed and wall J1, J2, J3, F1, F2
floor paint damaged - M1, M2	NO suicide skirt - M1, M2, M3, M4, M5, M6, M7
* please send documentation confirming blankets are fire retardant	Central door support - M1, M2, M3, M4, M5, M6, M7
	Door guide - M1, M2, M3, M4, M5, M6, M7
	lexan missing bolt - M3
	wall vent grilles - J1, J2, J3, F1, F2
	Gap b/w light & ceiling - F1

Notes

Cell # M2 - out-of-order

Hot water - 110°F male block  
bed paint dam - M5,

This inspection was conducted in accordance with Massachusetts General Laws, Chapter 111, Sections 5, 21, and 22; and 105 CMR 470.000: Maintenance and Construction of Lockup Facilities, April, 1994.

(Note: This is a copy of the inspector's field notes, the official report will be sent by First Class Mail.)

Signed: Patrick Wallace  
Patrick Wallace, Environmental Health Inspector  
(Patrick.Wallace@massmail.state.ma.us)

[Signature]  
Police Department  
Copy of Field Notes Left At Police Station

Yes  No

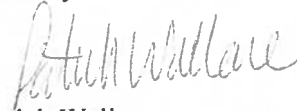
**Conditions Which Could Be Used by a Detainee in the  
Commission of a Suicide  
Marshfield Police Department Lockup**

As part of the inspection I conducted on December 11, 2017, I also looked for the presence of "potential" suicide hazards beyond the provisions outlined at 105 CMR 470.000. Below is a list of conditions which may serve as an anchor point in the commission of a suicide:

1. Wall ventilation grille in cell # J1, J2, J3, F1, and F2
2. Toilet fixtures were not equipped with anti-suicide skirts in all cells
3. The central door support bars are accessible in cell # M1, M2, M3, M4, M5, M6, and M7
4. Gap between Lexan and bars in cell # M1, M2, M3, M4, M5, M6, and M7
5. Door guide accessible in all cells
6. Gap between light fixture and ceiling in cell # F1
7. Gap between the bed and the wall in cell # J1, J2, J3, F1, and F2
8. Bolt missing in Lexan in cell # M3

While these are not violations, you should be aware of their existence.

Sincerely,



Patrick Wallace  
Environmental Health Inspector, CSP, BEH

# 2015 Master Plan

The Fire Department responded to 4,526 incidents in FY2013 for a monthly average of 377. This number does not include inspections or permit processing.

The Fire Department currently has difficulty keeping up with the demand for services, especially Emergency Medical Services (EMS). On average, the Department needs to put two additional members on the ambulance each week to treat a critical patient. Following these transports, the ambulance is often out of service due to a lack of supplies or the need to clean the vehicle before it can transport another patient. As the average age of Marshfield residents increases, and as 55 and older developments fill to capacity, there will be a rise in the demand for EMS. For example, the Fire Department has responded to incidents at the Village at Proprietors Green senior rental facility 411 times in the three years it has been operational.

Access to many beach areas is impacted during coastal flooding events. Trouants Island is not accessible on a daily basis during high tide. Tea Rock Lane is also a challenge for the Fire Department due to the lack of fire hydrants; in the event of a structure fire, an excess of 2,000 feet of supply line would be necessary.

The Fire Department has started discussions with the Advisory Board subcommittee, Treasurer, and Town Administrator to review the total cost of providing emergency ambulance services so that the Marshfield rate will more closely match the cost of readiness. The current system of cross-trained firefighter/paramedics is the most economical service but cost recovery is very difficult with the Medicare/Medicaid reimbursement. This discussion needs to continue in order to reduce the tax burden of emergency ambulance service.

## *Police Department*

The Marshfield Police Department employs approximately 41 full-time officers, 12 part-time officers, and 3 full-time civilian clerks. The Department is led by a Police Chief and Captain. There are five Lieutenants, four Sergeants, and 30 Patrolmen. The Police Department's mission statement is as follows: "The Marshfield Police Department will seek to reduce and prevent crime by working in partnership with the community. We will seek to identify the problems and needs that reduce the quality of life in Marshfield. Our Department will respond to these problems and needs with professionalism and fairness."

The Police Station is located at 1639 Ocean Street and was built in 1958. The station was renovated and expanded in 1978. There have also been additional minor upgrades over the years. The station currently has twelve holding cells, but based on the 2013 survey, this does not meet current Town needs.

The Department currently receives approximately 14,000 calls for service annually. Currently, the Department has difficulty meeting the demand for services.



Community Programs offered by the Police Department include: Drug Abuse Resistance Education (DARE); Training for Intervention Procedures (TIPS); Rape Aggression Defense (RAD); protection for those who may wander; Neighborhood Watch/Waterfront Watch; school resource officers; traffic safety; crime prevention; emergency operations; community policing; violence prevention; and crime reporting.

The Police Department noted a number of current issues in the 2013 survey. Notably, the station has the following needs:

- The building is not handicapped compliant;
- The cell block does not meet current suicide prevention guidelines;
- Areas of the building (e.g., evidence, interview) do not meet state accreditation standards;
- Non-compliance with state health regulations for arrestee hygiene;
- The indoor firing range is condemned;
- The electrical and network wiring is over capacity;
- The interior and exterior layout of the building poses safety and security hazards;
- Indoor ventilation A/C is inadequate;
- Inadequate locker room, bathroom, and shower facilities;
- There is no suspect/attorney interview room;
- There is no conference room;
- There is no decontamination area;
- The booking area is a concern for officer safety;
- The communication center is not sound proofed or segregated;
- There is a lack of storage space; and
- ~~The server room is not temperature or climate controlled.~~

## Recreation

The Marshfield Recreation Department was established in 1958 with the purpose of conducting and promoting recreation, play, sport, and physical education. The Department plans, organizes, promotes, and provides worthwhile leisure programs and facilities to serve the physical, emotional, and social needs of Marshfield residents. Currently, ages from one to 95 are served by the Department.

Marshfield's Recreation Department offers many activities throughout the year, including a concert and entertainment series, recreational trips, pre-school programs, youth and teen programs, adult programs, and family activities. The Department is active in the community, and posts updated seasonal brochures to their website of available programming and activities.

FY2018	DPW – Engineering	4,550,000
	DPW – Highway	295,000
	Fire	1,740,200
	Wastewater Enterprise Fund	195,000
	Water Enterprise Fund	461,000
	<b>Total FY2018</b>	<b>7,241,200</b>

Source: Marshfield Town website

## Public Services and Facilities Recommendations

### Public Safety

- ▶ PSF-1. Increase staffing and improve facilities to meet current needs and future growth.
- ▶ PSF-2. Develop a plan to address the required upgrades to correct the Police Department headquarters deficiencies.

### Recreation and Beaches

- PSF-3. Ensure adequate staffing, programs, and facilities.
- PSF-4. Continue maintenance of existing parks. Many cities and towns establish routine maintenance plans that describe what is to be done at each park and ballfield on a revolving basis to address short-term maintenance issues and identify where repairs are needed so that they do not become long-term problems into the future. This can also help to extend the life of each field and minimize the effects of overuse and allow the fields to rest.
- PSF-5. Increase connectivity, includes sidewalks and bike paths. Improve bike paths and safe biking options. See *Chapter 7 – Transportation and Mobility* for more details.
- PSF-6. The Sea Level Rise Study recommends rebuilding the existing seawalls at least two feet higher to accommodate rising sea levels over next 25 years to help protect the Town’s existing infrastructure. Storm closure panels at openings in sea walls should also be constructed that can be closed in advance of a storm to ensure that water does not pass through openings during storm events to minimize penetrations in sea walls. Additionally, the report recommends raising sections of several roadways to reduce flooding and maintain access to floodprone areas.
- PSF-7. Investigate, permit and develop off-shore breakwaters to aid in the protection of the shore line and beach nourishment efforts.
- PSF-8. Look for opportunities to increase the recreational facilities in Town.
- PSF-9. Enhance ADA accessibility to the Town’s parks and beaches.
- PSF-10. Ensure that recreation programming meets the needs of a changing demographic in Marshfield, particularly for the aging population.

### **Library**

PSF-11. Pursue plans and funding to renovate the existing library footprint and expansion of facility.

### **Public Schools**

PSF-12. Continue to support the elementary school redistricting process, to evenly balance student enrollment numbers in these schools.

PSF-13. Options for upgrading and improving the Daniel Webster Elementary will need to be evaluated in the future as this facility is in fairly poor condition.

### **Water and Wastewater.**

PSF-14. Consider the expansion of town-wide sewer capabilities to the Industrial area or consider a package treatment facility for the PMUD and Industrial areas to enhance protection of sensitive natural resources.

### **Capital Improvement Planning**

PSF-15. The Town could consider developing a town-owned property inventory for the CIP to identify surplus property and conduct an assessment of a site's suitability for municipal facilities or open space. The properties should be ranked by relative importance to the Town, based upon criteria that are established for potential suitability to meet the Town's needs.

PSF-16. The Town's Capital Budget Committee should continue its oversight of the CIP; conduct a consensus process for ranking capital project requests, with staff support from the Town Planner; identify potential sites for municipal facilities; and monitor progress toward implementation. The Committee should build upon the planning efforts that have already been undertaken by each department. A new or updated capital plan should be prepared and updated on an annual basis.

PSF-17. Continue to explore how to meet the space and staffing needs of municipal services. As Marshfield grows and changes in how it provides municipal services throughout the Town, it will need to continue to consider how to meet space and staffing needs of its municipal services. With the need to provide more space for the Town Hall, as well as addressing inadequacies of existing facilities, such as the Police Department headquarters building, it is important to move forward with applicable space studies, site identification and design to move these potential projects forward in a timely manner. A continued assessment of similar municipal services and their facilities will enable the Town to plan for where it needs to grow and reduce space and staffing needs.

### **Municipal Operations**

PSF-18. The Town should take a leadership role in "greening" Marshfield through its operations, governance, and management. This is particularly true with respect to municipal buildings and facilities. As an example, the Town has been upgrading energy efficiency in some municipal buildings and seeking ways to reduce energy costs across all municipal operations. These are substantial projects that can serve as models for making cost-effective, sustainable planning and building practices part of project design,